

1 UNITED STATES COURT OF APPEALS
2 FOR THE SECOND CIRCUIT
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4 SUMMARY ORDER
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6 THIS SUMMARY ORDER WILL NOT BE PUBLISHED IN THE FEDERAL
7 REPORTER AND MAY NOT BE CITED AS PRECEDENTIAL AUTHORITY TO THIS
8 OR ANY OTHER COURT, BUT MAY BE CALLED TO THE ATTENTION OF THIS
9 OR ANY OTHER COURT IN A SUBSEQUENT STAGE OF THIS CASE, IN A
10 RELATED CASE, OR IN ANY CASE FOR PURPOSES OF COLLATERAL ESTOPPEL
11 OR RES JUDICATA.
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13 At a Stated Term of the United States Court of Appeals for the Second Circuit, held at the
14 Thurgood Marshall United States Courthouse, at Foley Square, in the City of New York, on the
15 22nd day of August, two thousand and six.
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17 PRESENT:
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19 HON. PIERRE N. LEVAL,
20 HON. GUIDO CALABRESI,
21 *Circuit Judges,*
22 HON. PAUL L. FRIEDMAN,
23 *District Judge.**
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28 AFSCME LOCAL 818 WATERBURY CITY
29 EMPLOYEES ASSOCIATION, MICHAEL REARDON,
30 CARL COLANGELO, and BRIAN LISTER,
31

32 *Plaintiffs-Appellants,*
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34 AFSCME LOCAL 353,
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36 *Plaintiffs,*
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38 v.
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No. 05-5656-cv

40 CITY OF WATERBURY and WATERBURY FINANCIAL PLANNING AND ASSISTANCE
41

* The Honorable Paul L. Friedman, of the United States District Court for the District of Columbia, sitting by designation.

1 BOARD,

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3 *Defendants-Appellees.*
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9 For Plaintiffs-Appellants:

JOHN R. WILLIAMS, New Haven, Conn.

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11 For Defendant-Appellee City of Waterbury:

GARY S. STARR, Shipman & Goodwin
LLP, Hartford, Conn.

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14 For Defendant-Appellee Waterbury Financial Planning and Assistance Board:

LINDA L. MORKAN (Richard F. Vitarelli,
Stephen W. Aronson and Christopher T.
Wethje, *on the brief*), Robinson & Cole
LLP, Hartford, Conn.

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20 Appeal from a final decision of the United States District Court for the District of
21 Connecticut (Arterton, *J.*)
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25 **UPON DUE CONSIDERATION, IT IS HEREBY ORDERED, ADJUDGED, AND**
26 **DECREED** that the judgment of the district court is **AFFIRMED**.
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29 Plaintiffs-Appellants AFSCME Local 818 (“AFSCME”) and the Waterbury City
30 Employees Association (“WCEA”) are labor organizations representing current City of
31 Waterbury employees. Along with three individual city employees, Brian Lister, Michael
32 Reardon, and Carl Colangelo,¹ AFSCME and WCEA brought an action under 42 U.S.C. § 1983
33 seeking declaratory and injunctive relief to prohibit the implementation of Connecticut Special

¹ Michael Reardon and Carl Colangelo were subsequently voluntarily dismissed from the case and are not parties to this appeal.

1 Act No. 01-1, 2001 Conn. H.B. 6952 (Reg. Sess.) (“Special Act”), insofar as it relates to labor
2 contracts. This Act placed the finances of Defendant-Appellee the City of Waterbury (“City”)
3 under the supervision of Defendant-Appellee the Waterbury Financial Planning Assistance Board
4 (“Board”), and it permitted the Board to impose binding arbitration of labor contracts. Plaintiffs
5 allege that the Special Act and its implementation have impaired their contract and property
6 rights, in violation of the Contracts Clause, Article I, Section 10, and the Takings Clause of the
7 Fifth and Fourteenth Amendments to the United States Constitution. The district court granted
8 Defendants-Appellees’ motion to dismiss on September 22, 2005, finding that the complaint
9 failed to state a claim for infringement of a contract or property right. We assume the parties’
10 familiarity with the facts, the procedural history, and the specific issues on appeal.

11 We affirm the decision below for substantially the reasons given by Judge Arterton.
12 Plaintiffs-Appellants, who offered virtually no argument in support of their appeal, have not
13 alleged an impairment of contract rights that would be cognizable under the Contracts Clause.
14 See U.S. Const. art. I, § 10, cl. 1; *Sal Tinnerello & Sons, Inc. v. Town of Stonington*, 141 F.3d 46,
15 52 (2d Cir. 1998) (stating that the Contract Clause is not violated unless there is a contract
16 impairment that is substantial). Both pre-2002 contracts at issue in this case contain specific
17 duration clauses that have lapsed, and we find nothing in the contracts to indicate deviation from
18 the general rule that contractual obligations under a labor agreement “will cease, in the ordinary
19 course, upon termination of the bargaining agreement.” *Litton Fin. Printing Div. v. NLRB*, 501
20 U.S. 190, 207 (1991). The vesting language in these contracts (Article XVII, § 11 of the 2000
21 WCEA Agreement and Article XVII, §§ 12-13 of the 1998 AFSCME Agreement), on which
22 Plaintiffs-Appellants rely, unambiguously applies only to employees who have served between

1 ten and twenty years but have terminated their employment with the City.

2 Plaintiffs-Appellants have made no arguments regarding their Takings Clause claim on
3 appeal, and we therefore regard any challenge to the dismissal of that cause of action to be
4 abandoned. *See Francis v. Elmsford Sch. Dist.*, 442 F.3d 123, 124 (2d Cir. 2006). In any event,
5 as the district court found, the question of a Takings Clause violation was contingent on the
6 existence of a contract right that might constitute property. *See Pineman v. Fallon*, 842 F.2d 598,
7 602 (2d Cir. 1988) (indicating that a claim for an unconstitutional taking requires, *inter alia*, the
8 allegation of a property interest).

9 Having resolved both of Plaintiffs-Appellants' claims, we take no position on the Board's
10 argument that it is an arm of the state of Connecticut entitled to sovereign immunity from suit
11 without its consent.

12 We have considered all of the remaining arguments made by the Plaintiffs-Appellants and
13 find them to be without merit. Accordingly, we AFFIRM the judgment of the district court.

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16 For the Court,
17 ROSEANN B. MACKECHNIE,
18 Clerk of the Court

19 by: _____
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